

Message Text

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ACTION IO-11

INFO OCT-01 ARA-06 ISO-00 AID-05 AF-06 EA-07 EUR-12 NEA-10

FEA-01 ACDA-05 AGR-05 CEA-01 CEQ-01 CG-00 CIAE-00

CIEP-01 OFA-01 COME-00 DLOS-04 DODE-00 DOTE-00 EB-07

EPA-01 ERDA-05 FMC-01 TRSE-00 H-02 INR-07 INT-05

JUSE-00 L-03 NSAE-00 NSC-05 NSF-01 OES-03 OMB-01

PA-01 PM-04 PRS-01 SP-02 SS-15 USIA-06 SAL-01 /148 W

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R 271930Z FEB 75

FM AMEMBASSY KINGSTON

TO SECSTATE WASHDC 323

INFO AMEMBASSY BRIDGETOWN

AMEMBASSY GEORGETOWN

AMEMBASSY PORT OF SPAIN

USUN MISSION NEW YORK 331

C O N F I D E N T I A L KINGTON 0858

E.O. 11652: GDS

TAGS: PORG, PFOR, US

SUBJECT: MULTILATERAL AFFAIRS: MULTILATERAL INTERESTS AND
OBJECTIVES OF JAMAICA

REF: STATE 037591

1. JAMAICA HAS TWO BASIC MULTILATERAL FOREIGN POLICY
GOALS.

A) FIRST IS A REDISTRIBUTION OF THE WORLD'S WEALTH IN FAVOR
OF THE LDC'S. THIS IS TO BE ACHIEVED THROUGH THE "POLITICAL
MANGEMENT" OF THE WORLD ECONOMY. PROPOSALS THAT SIMPLY
"TINKER WITH THE PRESENT SYSTEM ON A PIECEMEAL BASIS" ARE
UNACCEPTABLE. JAMAICA CONSIDERS LDC SOLIDARITY ABSOLUTELY
ESSENTIAL IF FUNDAMENTAL CHANGE IS TO BE ACHIEVED. IF THE
DCS ARE UNWILLING TO ACCED TO "JUST DEMANDS" THEY WILL HAVE
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TO BE CONFRONTED BY THE THIRD WORLD THROUGH THE MECHANISM OF

PRODUCER ASSOCIATIONS.

B) SECOND, IS THE SITING OF THE INTERNATIONAL SEABED AUTHORITY IN JAMAICA. THE GOJ HAS IN THE PAST AND WILL CONTINUE IN THE FUTURE TO TRADE ITS VOTE IN INTERNATIONAL FORUMS ON ISSUES OF MARGINAL LOCAL INTEREST IN RETURN FOR SUPPORT FOR SITING THE SEABED AUTHORITY IN KINGSTON.

2. NO ONE COUNTRY OR GROUP EXERCISES A DOMINANT INFLUENCE ON JAMAICAN THINKING ON MULTILATERAL ISSUES. THE VIEWS OF ALGERIA, TANZANIA AND CUBA, HOWEVER, ARE HIGHLY RESPECTED AND THE GOJ FREQUENTLY CONSULTS WITH THEM. TO A LESSOR EXTENT THE ALTITUDES OF FELLOW CARICOM AND COMMONWEALTH MEMBERS ARE TAKEN INTO CONSIDERATION. JAMAICA CONSIDERS ITSELF THE LEADING MEMBER IN THE INTERNATIONAL BAUXITE ASSOCIATION (IBA) AND WITH THE NOTABLE EXCEPTIONS OF AUSTRALIA AND INDONESIA EXERTS CONSIDERABLE INFLUENCE OVER ITS FELLOW MEMBERS. JAMAICA TAKES A SPECIAL INTEREST IN AFRICAN LIBERATION MATTERS. BY VIRTUE OF THIS INTEREST, AND A WILLINGNESS TO BE AN EXTRA-CONTINENTAL ADVOCATE OF AFRICAN CAUSES, JAMAICA HAS A CLOSE RELATIONSHIP AND SOME INFLUENCE WITH LEADERS LIKE JULIUS NYERERE, KENNETH KAUNDA, SAMORA MACHEL, ETC.

3. IT IS THE EMBASSY'S ESTIMATE THAT AT LEAST ON CONTENTIOUS ISSUES (E.G. KOREA, PUERTO RICO, ETC.) GOJ DELEGATIONS RECEIVE FAIRLY DETAILED AND SPECIFIC INSTRUCTIONS. IN THOSE CASES WHERE GOOD COMMUNICATIONS FACILITIES EXIST BETWEEN KINGSTON AND THE MEETING SITE, THE GOJ PROBABLY RETAINS FAIRLY EFFECTIVE CONTROL OVER ITS DELEGATIONS. THE EMBASSY DOUBTS, HOWEVER, THAT THE DELEGATIONS KEEP KINGSTON SUFFICIENTLY ABREAST OF DEVELOPMENTS, THUS, THE REQUEST FOR AND/OR DESPATCH OF NEW INSTRUCTIONS IS MOST LIKELY THE RESULT OF INTENSIVE LOBBYING AT THE MEETING SITE OR IN KINGSTON WHICH RAISES QUESTIONS AS TO THE APPROPRIATENESS OF THE ORIGINAL INSTRUCTIONS. WHEN THE

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PM OR THE FOREIGN MINISTER HEADS A GOJ DELEGATION, THERE IS LITTLE OR NO REFERENCE BACK TO KINGSTON DURING THE COURSE OF A MEETING. IN THIS SITUATION, THE CAREER CIVIL SERVANTS AT HOME USUALLY ARE TOTALLY IN THE DARK ABOUT WHAT IS HAPPENING AND REPRESENTATIONS TO THEM ARE NEXT TO USELESS.

4. GOJ PERMANENT REPRESENTATIVES AND HEADS OF

DELEGATION HAVE NO INDEPENDENT POLITICAL POWER.
A CALCULATED AND CONSCIOUS CONTRAVENTION OF INSTRUCTIONS WOULD RESULT IN IMMEDIATE REPLACEMENT.
MOST ARE CAREER CIVIL SERVANTS OR COOPTED PROFESSIONALS LACKING ANY LOCAL POLITICAL BASE.

5. GOJ ACTIONS ARE TAKEN IN SUPPORT OF ITS PERCEIVED SELF-INTERESTS. USG REPRESENTATIONS GET A SERIOUS AND RESPECTFUL RECEPTION -- BUT NO NECESSARILY A POSITIVE RESPONSE. AS A GENERAL RULE OF THUMB THEY ONLY SUCCEED IN ALTERING A GOJ POSITION WHEN THEY TREAT AN ISSUE OF PERIPHERAL CONCERN TO JAMAICA (OR TO THIRD WORLD AS A BLOC). USG-GOJ INTERACTION ON MULTILATERAL ISSUES IS AN ACCEPTED PART OF OUR BILATERAL RELATIONS, BUT THIRD WORLD SOLIDARITY REMAINS A PRIORITY AND USUALLY OVER-RIDING CONCERN. JAMAICA SOLICITATIONS OF USG SUPPORT ARE LIMITED. WITH THE EXCEPTION OF A PERSISTENT EFFORT TO ELICIT A PUBLIC AMERICAN DECLARATION OF SUPPORT FOR THE SITING OF THE SEABED AUTHORITY IN KINGSTON, APPROACHES ARE CONFINED TO THE OCCASIONAL REQUEST FOR THE BACKING OF A JAMAICAN CANDIDATE TO FILL A VACANCY IN SOME INTERNATIONAL BODY. ON LARGER ISSUES LIKE THE ESTABLISHMENT OF A NIEO, NO SPECIAL EFFORT IS MADE TO LOBBY THE USG. IT IS THE GOJ'S CORRECT ASSUMPTION THAT WE ARE WELL-INFORMED AS TO JAMAICA'S POSITION THROUGH THE FREQUENT PUBLIC DECLARATIONS OF ITS LEADERS. THE EXCHANGES WHICH DO OCCUR INVARIABLY TAKE PLACE WHEN A NEW WRINKLE TO THE POLICY IS INTRODUCED.
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